# CITY OF GARY, INDIANA PUBLIC NOTICE OF SUBSTANTIAL AMENDMENT TO THE 2019 ANNUAL ACTION PLAN

The following is a summary and language that amends the City of Gary's 2019 Annual Action Plan.

#### **Background:**

The City of Gary, Indiana's federal Consolidated Plan details the funding strategy for the Community Development Block Grant (CDBG), Emergency Solutions Grant (ESG), and HOME Investment Partnerships Programs, for the period between 2016 and 2020. The Annual Action Plan details each year within the 5-year Consolidated Plan and outlines the implementation of annual funding, which is developed through significant public input, analyses, and planning.

The City of Gary's Citizen Participation Plan (CPP) describes the efforts that the City will take to encourage its residents to participate in developing these plans. It also provides requirements for public process when a "substantial amendment" to the Annual Action Plan is proposed. The following changes constitute a substantial amendment and require public notice as described in the CPP:

- A significant change to an activity's funding priorities or procedures for distribution of funds
- Funding of a new activity not previously described in the Annual Action Plan
- Substantial change in the scope, purpose, location or beneficiary of an activity
- Increases by the greater of 10% change of the total allocation of the City for the year

However, due to COVID-19 the United States Department of Housing and Urban Development (HUD), in its memorandum of May 4, 2020, has issued guidance that ESG recipients have the immediate ability to omit the citizen participation and consultation requirements for substantial amendments and new consolidated plan submissions for ESG-CV funding. However, each grantee must publish how it has used and will use its allocation, at a minimum, on the Internet at the appropriate Government website or through other electronic media.

Additionally, HUD has awarded supplemental funding through the Coronavirus Aid, Relief, and Economic Security Act (CARES Act) that requires programming in the 2019 Annual Action Plan.

### **Proposed Substantial Amendment**

The City of Gary is proposing the following amendment to the 2019 Annual Action Plan in order to add proposed projects under the Emergency Solutions Grant (ESG-CV2) funding established by the CARES Act.

### **Analysis**

This proposal qualifies as a substantial amendment because it meets the criteria below:

- Funding of a new activity not previously described in the Annual Action Plan
- A significant change to an activity's funding priorities or procedures for distribution of funds

## **Reprogramming ESG-CV activities**

In order to be responsive to the needs of the City of Gary in preparing, preventing, and responding to coronavirus and its impact on people at risk of and experiencing homelessness, the City of Gary will routinely reevaluate our funding decisions throughout the period of performance. Consistent with the terms of all subrecipient grant agreements or contracts, the City of Gary intends to reprogram ESG-CV funding between selected activities or to include additional ESG-CV activities if/when necessary, based on infection control needs and response efforts related to preventing, preparing and responding to COVID-19.

Summary of Activities		Project Description
Project Name:	Rebuilding the Breach	The City of Gary will utilize ESG-CV2 funds, through Rebuilding the
	Ministries Shelter	Breach Ministries to support Emergency Shelter Renovation to
	Renovation	Lydia House, an emergency shelter for homeless women with no
Funding:	ESG-CV2	children, to prevent, prepare for, and respond to COVID-19 with
Original Amount:	\$120,000	the intention to keep the shelter safe and functioning (repairs may
Additional Amount:	\$0	include replacement of windows and boiler, install split air
Total:	\$120,000	conditioning units, and repair bathroom plumbing at the shelter
	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	located at 3815 Pierce Street in Gary Indiana. An estimated 24
		homeless women will be provided services.
Summary of Activities		Project Description
Project Name:	Food Bank of NWI	The City of Gary will utilize ESG-CV2 through the Food Bank of NWI
	Street Outreach/	to provide essential services necessary to reach unsheltered
	Homeless Meals	homeless people to provide urgent non-facility-based care to
Funding:	ESG-CV2	those who are unwilling or unable to access emergency shelter,
Original Amount:	\$248,000	housing, or an appropriate health facility. Food Bank of NWI will
Additional Amount:	\$0	also use ESG-CV2 funds to implement the Backpack On the Go
Total:	\$248,000	(BPOTG) meals program to supply meals to the homeless at the
		Brother's Keeper Shelter, at 2120 Broadway, provide case
		management services and provide volunteer incentives to
		volunteers who have been or are currently helping to provide
		necessary street outreach and services during the coronavirus
		outbreak. An estimated 200 persons will be provided services.
Summary of Activities		Project Description
Project Name:	Gary Health Department	The Gary Health Department will use ESG-CV2 funds to operate a
	Temporary Shelter	Temporary Warming/Cooling Shelter for homeless persons at
<u>Funding:</u>	ESG-CV2	Ambridge Mann Community Center, located at 2822 W. 4th Ave.,
Original Amount:	\$85,870	Gary, Indiana. This warming/cooling shelter will house the
Additional Amount:	\$0	homeless population during inclement weather until a permanent
Total:	\$85,870	Emergency Shelter is available. The building has 7,420 sq. ft. of
		usage area, 2 rest rooms, a kitchenette for food set-up, and a
		stage area that will be designated for individuals that are sick. The
		community center can accommodate up to 25 individuals and will
		provide essential services such as, training, vaccine incentives,
		personal protective equipment (PPE) for program participants,
		case management, breakfast/dinner meals, while maintaining
		social distancing (6 ft. apart) as it relates to COVID19
		virus. Approximately 50 homeless people will be assisted with an estimate of 1000 encounters.
Summary of Activities		
Summary of Activities  Project Name:	Gary Health Department	Project Description  The Gary Health Department will use ESG-CV2 funds for the
i roject ivallie.	Emergency Shelter	repurposing existing former Fire Station, with approximately 5,456
	Renovation	SF, into a new Warming Center to house up to (25) individuals, 2-
Funding:	ESG-CV2	per room, for overnight stays. The new Warming Center will at a
Original Amount:	\$411,546	minimum, house the following program elements: (2)
Additional Amount:	\$0	administrative offices, work stations for up to 3 staff members, a
Total:	\$411,546	small physical assessment room, a recreational room, a library, a
i Otai.	γ <del>1</del> 1, <b>3</b> 40	staff lounge with a kitchenette, public toilets and showers and a
		small outdoor play area. The need for an elevator for universal
		access to the second level will be determined and any designs for
		such will be an additional service.
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Summary of Activities		Project Description
Project Name:	Community	The City of Gary will utilize ESG-CV2 funds in the amount of
	Development	\$109,000 to support the administration of the ESG-CV2 grant
	Department	program.
	Administration	
Funding:	ESG-CV2	
Original Amount:	\$109,000	
Additional Amount:	\$0	
Total:	\$109,000	

On page 79, of the approved 2019 Annual Action Plan, amend the ESG-CV2 CARES (2019) grant project No. 57 as follows and on page 80, of the approved 2019 Annual Action Plan, delete Project 59 inserted in error and move to Project 57.

57	Project:	ESG CV-2 CARES (2019)
	Target Area:	Citywide
	Goals Supported:	HO-1 Operation/Support
		HO-3 Housing
		AM-1 Overall Coordination
	Needs Addressed:	Homeless Priority
	Funding:	ESG-CV2: \$1,093,079
	Description:	The City will utilize ESG-CV2 funds to support programs to prevent,
		prepare for, and respond to the COVID-19 emergency. ESG-CV2 funds
		will be used to support 2 Emergency Shelter Renovation programs that
		will provide renovation to 2 shelters, a Temporary Warming/Cooling
		Shelter program for the homeless, a Street Outreach program that will
		provide essential services to unsheltered homeless people to include
		urgent non-facility-based care for those who are unwilling or unable to
		access emergency shelter, housing, or an appropriate health facility
		and food and other household necessities, and Administrative Costs
		for the administration of the grant.
		The City of Gary will cancel ESG-CV2 funds in the amount of \$450,000 previously allocated to provide emergency shelter renovation to Brothers' Keeper.
		ESG-CV2 Allocations by Component – Street Outreach: \$248,000; Emergency Shelter: \$617,416; Administration \$109,000
		The City of Gary will also utilize the remaining \$118,663 in ESG-CV2
		funds to fund the following activities as needed by the City of Gary to
		prevent, prepare for, and respond to COVID-19:
		Street Outreach
		2. Emergency Shelter
		3. Rapid Re-housing
		4. Homelessness Prevention
		5. Homeless Management Information System (HMIS)
		6. Additional activities allowed by HUD policy, guidance and
	Toward Date:	approved waivers.
	Target Date:	09/30/2022

	Estimate the number and type of families	ESG-CV2: An estimated 299 extremely low income persons will be
	that will benefit from the proposed	assisted.
	activities:	
	Location Description:	3815 Pierce St., Gary, IN (24)
		2101 Broadway, Gary, IN (200)
		2822 W. 4 <sup>th</sup> Ave., Gary, IN (50)
		4101 Washington St., Gary, Indiana (25)
		401 Broadway, Suite 300, Gary, IN
	Planned Activities:	Other service locations as needed or identified
	Trainica Activities.	• The City of Gary will utilize ESG-CV2 funds, made available by the CARES Act to respond to the COVID-19 pandemic, in the amount of \$120,000 through Rebuilding the Breach Ministries to support Emergency Shelter Renovation to Lydia House, an emergency shelter for homeless women with no children that can accommodate 24 women, to prevent, prepare for, and respond to COVID-19 with the intention to keep the shelter safe and functioning (repairs may include replacement of windows and boiler, install split air conditioning units, and repair bathroom plumbing. Location: 3815 Pierce St., Gary, IN. Emergency Shelter Renovation, National Objective LMC, Matrix Code 03C - Homeless Facilities (not operating costs) 24 CFR 570.201(c)
		• The City of Gary will utilize ESG-CV2 funds, made available by the CARES Act to respond to the COVID-19 pandemic, in the amount of \$248,000, through the Food Bank of Northwest Indiana to support a Street Outreach program that will provide essential services necessary to reach out to unsheltered homeless people to provide urgent non-facility-based care who are unwilling or unable to access emergency shelter, housing, or an appropriate health facility. Food Bank of NWI will implement the Backpack On the Go (BPOTG) meals program to supply meals to the homeless at the Brother's Keeper Shelter, provide case management services and provide volunteer incentives to volunteers who have been or are currently helping to provide necessary street outreach and services during the coronavirus outbreak to approximately 200 persons. Location: 2120 Broadway, Gary, IN.  Street Outreach, National Objective LMC, Matrix Code 05Z Other Public Services 24 CFR 570.201(e)
		• The City of Gary will utilize ESG-CV2 funds, made available by the CARES Act to respond to the COVID-19 pandemic, in the amount of \$85,870, through the Gary Health Department to operate a Temporary Warming/Cooling Shelter for homeless persons at Ambridge Mann Community Center. This warming/ cooling shelter will house the homeless population during inclement weather until a permanent Emergency Shelter is available. The building has 7,420 sq. ft. of usage area, 2 rest rooms, a kitchenette for food set-up, and a stage area that will be designated for individuals that are sick. The community center can accommodate up to 25 individuals and will provide essential services such as, training, vaccine incentives, personal protective equipment (PPE) for program

participants, case management, breakfast/dinner meals, while maintaining social distancing (6 feet apart) as it relates to COVID19 virus. Approximately 50 homeless persons will be assisted with an estimate of 1000 encounters. Location: 2822 W. 4th Ave., Gary, IN. Emergency Shelter Operating Costs, National Objective LMC, Matrix Code 03T – Homeless/AIDS Patients Programs 24 CFR 570.201(e)

• The City of Gary will utilize ESG-CV2 funds, made available by the CARES Act to respond to the COVID-19 pandemic, in the amount of \$411,546, through the Gary Health Department for the repurposing of the existing former Fire Station, with approximately 5,456 SF, into a new Warming Center to house up to (25) individuals, 2-per room, for overnight stays. The new Warming Center will at a minimum, house the following program elements: (2) administrative offices, work stations for up to 3 staff members, a small physical assessment room, a recreational room, a library, a staff lounge with a kitchenette, public toilets and showers and a small outdoor play area. The need for an elevator for universal access to the second level will be determined and any designs for such will be an additional service. Location: 4101 Washington St., Gary, IN

Emergency Shelter Renovation, National Objective LMC, Matrix Code 03C - Homeless Facilities (not operating costs) 24 CFR 570.201(c)

 The City will utilize ESG-CV2 funds to support programs to prevent, prepare for, and respond to the COVID-19 emergency. ESG-CV2 funds in the amount of \$109,000 will be used to provide overall program management and oversight. Location: 401 Broadway Administration, no National Objective required, Matrix Code 21A General Program Administration 24 CFR 570.206